

STATE TOBACCO TAX AND LOTTERY TAX

I. LEGISLATIVE BACKGROUND

2000 session

The 1994 Idaho Legislature enacted HB710aa, increasing taxes on tobacco products. The revenues were to be used to fund substance abuse programs in public schools as a way to discourage Idaho youth from the habitual use of tobacco and other drugs. Since that time, due to a variety of reasons, funding for substance abuse efforts has dwindled from a high of \$7 million to the FY2005 appropriation of \$4.7 million.

Following is a brief history of the funding for substance abuse programs:

1994 session	HB710aa increased cigarette and tobacco products tax, but did not contain authority for the State Department of Education to distribute funds to local school districts
1995 session	Spending authority was enacted. Revenues were split between the Department of Juvenile Corrections and State Department of Education (for public schools). Funds not distributed during the first year of the program were added to the schools' portion, allowing a total distribution of \$7 million to public schools beginning July 1, 1995.
1997 session	The split of funding was made permanent. To maintain the \$7 million dedicated fund for schools, the Legislature authorized transfer of \$500,000 in general funds to the State Department of Education Tobacco Fund.
1998 session	Funding for the program fell to \$5.5 million, appropriated from the following sources: \$4.5 million from the cigarette and tobacco product tax, \$500,000 from accrued interest, and \$500,000 from a tax on lottery winnings above \$600. However, since no process for transferring revenues from the State Tax Commission to the public school account was authorized, the \$500,000 from the lottery tax was not distributed.
1999 session	Authority to transfer lottery taxes for the public school programs was enacted. Total appropriation for the Safe and Drug-Free Schools Program was \$5.2 million, comprised of the cigarette and tobacco products tax, taxes on lottery

winnings above \$600, and a transfer of \$200,000 from the general account.

Funding for the Idaho Safe and Drug-Free Schools Program was set at \$4.7

million and has continued at that level since.

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II. LEGISLATIVE INTENT

Legislative Intent

It is legislative intent that the Idaho Safe and Drug-Free Schools Program include the following features:

- 1. Districts will develop a policy and plan that will provide a guide for their substance abuse programs.
- 2. Districts will have an advisory board to assist each district in making program decisions.
- 3. The district substance abuse programs will be comprehensive to meet all student needs. This includes prevention, student assistance programs that address early identification, referral, and after care.
- 4. Districts will submit an annual evaluation of their program effectiveness to the State Department of Education.

Districts also must meet the following federal requirements to receive funds from the U.S. Department of Education through the Title IV Safe and Drug-Free Schools Community Act, which are used in concert with state funds:

- 1. Districts will base programs on a thorough assessment of information about the drug and violence problems in the school and communities served.
- 2. Districts will, with the assistance of a local or regional advisory council, establish a set of measurable goals and objectives and design programs to meet those goals and objectives.
- 3. Districts will design and implement activities based on research or evaluation that provides evidence that the strategies used prevent or reduce drug use, violence, or disruptive behavior among youth.
- 4. Districts will evaluate programs periodically to assess progress toward achieving goals and objectives; use evaluation results to refine, improve, and strengthen programs; and refine goals and objectives as appropriate.

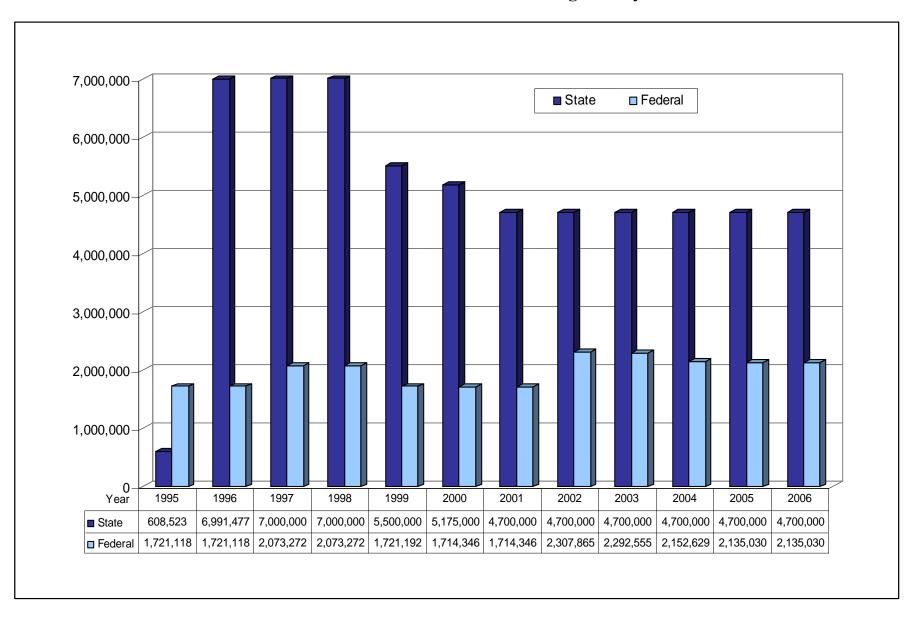
III. FUNDING CATEGORIES

- 1. **School District Flow-Through** 95% of the total funding is distributed to school districts through a combination of a base amount of \$1,500 and a prorated amount based on each district's prior year's average daily attendance.
- 2. **Program Administration** An administrative fund of \$100,000 is provided for the Safe and Drug-Free Schools Program administration, technical assistance for school districts, all Safe and Drug-Free School Advisory Board expenses, and the statewide Substance Use and School Climate Survey.
- 3. **Discretionary Trainings/Grants** \$207,500 goes to the Idaho Safe and Drug-Free Schools discretionary funds, which includes \$80,000 distributed annually to the Commission on Hispanic Affairs and the rest designated for non-profit services working with public schools to prevent alcohol, tobacco, or drug abuse among students in K-12 schools.
- 4. **Department of Law Enforcement** The Legislature also directed that \$250,000 "...shall be remitted annually to the Department of Law Enforcement to increase toxicology lab capacity for drug testing of juveniles."

IDAHO PUBLIC SCHOOLS TOBACCO TAX ELEVEN-YEAR APPROPRIATION OVERVIEW/SAFE AND DRUG-FREE SCHOOLS PROGRAM Fiscal Years 1995-2006

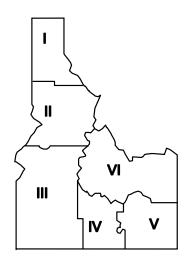
Period	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
2 2 2	\$608,523 Emergency											
	Appropriatio					5,175,00			4,700,00		4,700,00	
Appropriation	n	6,991,477	7,000,000	7,000,000	5,500,000	0	4,700,000	4,700,000	0	4,700,000	0	4,700,000
Plus Revenue (to 000)												
Interest from Fund												
Balance	37,616	350,865	192,698	188,563	94,125	52,496	55,526	53,589	52,396	33,979	52,366	263,643
Income-Tobacco Products	381,801	238,794	244,529	250,907	269,028	273,983	290,201	308,076	333,292	392,080	410,532	439,713
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Income Cigarette Tax	6,537,616	4,454,636	4,460,431	4,454,842	4,313,947	4,355,66 9	4,170,057	4,177,337	4,312,79 0	4,252,143	4,209,88 2	4,348,799
Income-General Fund	_	-	-	500,000	_	200,000	_					
				,		,					- 0-0	
Income-Lottery Winnings	-	-	-	-			125,877	162,453	146,965	95,448	5,058,57 0	256,760
	Note 1				Note 2	Note 3						
Total Revenue						4,882,14			4,845,44		9,731,35	
Available	6,957,033	5,044,295	4,897,658	5,394,312	4,677,100	8	4,641,661	4,701,455	3	4,773,650	0	5,308,915
N. J. W.	# .# to	.1 . 10										
Note 1: There was no sp	<u> </u>	<u> </u>										
Note 2: The tax from lottery winnings was not deposited into SDE.												
No Mechanism put into place for transfer of the money from Tax Commission to the SDE												
Note 3: Mechanism to transfer lottery winnings from Tax Commission to SDE effective FY 2001.												
Note 4: Because of the new cigarette tax and the uncertainty of revenue to be generated, allocation to school districts was \$4.5 million for 2003-2004												
Comprehensive tracking began in 1997-1998												

State Tobacco Tax and Federal Title IV Funding History – 1995-2006



REGIONAL CLASSIFICATION AND DISTRICT NUMBERS

School Districts are further classified as belonging to one of six geographical regions in the state. These regions follow school district boundaries as opposed to county boundary lines.



KEGIC	ON I (13 Districts)
455 COMPASS, Reg III 456 Falcon Ridge, Reg III 001 Hidden Springs, Reg III 288 ID Distance Ed Acad, Reg II 452 ID Virtual Academy, Reg III 458 Liberty Charter, Reg III 271 Co	st Falls 288 Whitepine sotenai 302 Nezperce ellogg 304 Kamaiah ullan 305 Highland allace 340 Lewiston

REGION II (15

REGION III	(31	Dietricte)
KLOION III	UJI	Districts

DECION III (21 Districts)		REGION V (14 Districts)
REGION III (31 Districts) 001 Boise 002 Meridian 003 Kuna 011 Meadows Valley 013 Council 071 Garden Valley 072 Basin 073 Horseshoe Bend 131 Nampa 132 Caldwell 133 Wilder 134 Middleton 135 Notus 136 Melba 137 Parma 139 Vallivue 191 Prairie Elementary 193 Mountain Home 221 Emmett 363 Marsing 364 Pleasant Valley 365 Bruneau-Grand View 370 Homedale 371 Payette 372 New Plymouth 373 Fruitland 421 McCall-Donnelly 422 Cascade 431 Weiser 432 Cambridge	REGION IV (22 Districts) 061 Blaine County 121 Camas County 151 Cassia County 192 Glenns Ferry 231 Gooding 232 Wendell 233 Hagerman 234 Bliss 261 Jerome 262 Valley 312 Shoshone 314 Dietrich 316 Richfield 331 Minidoka County 411 Twin Falls 412 Buhl 413 Filer 414 Kimberly 415 Hansen 416 Three Creek 417 Castleford 418 Murtaugh 596 ID School for the Deaf and the Blind	021 Marsh Valley 025 Pocatello 033 Bear Lake 052 Snake River 058 Aberdeen 148 Grace 149 North Gem 150 Soda Springs 201 Preston 202 West Side 351 Oneida 381 American Falls 382 Rockland 383 Arbon Elementary REGION VI (19 Districts) 055 Blackfoot 059 Firth 060 Shelley 091 Idaho Falls 092 Swan Valley 093 Bonneville 111 Butte County 161 Clark County 181 Challis 182 Mackay 215 Fremont County 251 Jefferson County 252 Ririe
431 Weiser		251 Jefferson County 252 Ririe 253 West Jefferson
Reg Map with Charters		291 Salmon 292 South Lemhi 321 Madison

322 Sugar-Salem

Federal law prohibits discrimination on the basis of race, color, national origin, gender, religion, age, disability, political beliefs, sexual orientation, or marital or family status in any educational programs or activities receiving federal financial assistance. (Title VI and VII of the Civil Rights Act of 1964; Title IX of the Educational Amendments of 1972; Section 504 of the Rehabilitation Act of 1973, and the Americans with Disabilities Act of 1990.)

It is the policy of the State Department of Education not to discriminate in any educational programs or activities or in employment practices.

Inquiries regarding compliance with this nondiscriminatory policy may be directed to State Superintendent of Public Instruction, P.O. Box 83720, Boise, Idaho 83720-0027, (208) 332-6800, or to the Director, Office of Civil Rights, Seattle Office, U.S. Department of Education, 915 Second Avenue, Seattle WA 98174-1099, (206) 220-7880; FAX (206) 220-7887.



State Department of Education Claudia Hasselquist, Coordinator School Climate/Discipline P. O. Box 83720 Boise, ID 83720-0027 (208) 332-6960 www.sde.state.id.us/Safe